

Message Text

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ORIGIN IO-10

INFO OCT-01 EUR-12 NEA-09 IO-10 ISO-00 EB-07 FAA-00 DOTE-00

SCCT-01 CAB-02 CIAE-00 COME-00 DODE-00 INR-07 NSAE-00

RSC-01 L-02 PM-03 NSC-05 SP-02 SS-15 SY-04 /081 R

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FM SECSTATE WASHDC

TO AMEMBASSY TEL AVIV PRIORITY

INFO USMISSION USUN NEW YORK

AMCONSUL MONTREAL

C O N F I D E N T I A L STATE 025213

MONTREAL FOR USREP ICAO

E.O. 11652: GDS

TAGS:PORG, PINS, EAIR, ICAO

SUBJECT:ISRAELI INITIATIVE IN ICAO

REFS: A. STATE 22355

B. TEL AVIV 663

C. MONTREAL 184

1. PARA 2, REF C, REPORTS ISRAELI CONGEN MONTREAL EMPHASIZED TO ICAO COUNCIL PRESIDENT BINAGHI THAT ISRAEL WISHED TO HAVE TWO ISRAELI LETTERS TO UN SECURITY COUNCIL ATTACHED TO ISRAELI NOTE BEFORE COUNCIL. ISRAELI REQUEST TO CIRCULATE SUCH LETTERS AS SUPPORTING DOCUMENTATION WAS CONTAINED IN CONGEN'S LETTER TO COUNCIL PRESIDENT JANUARY 20, BUT
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SUCH REQUEST IS NOT MADE IN GOI MINISTER TRANSPORT YAAGOB

LETTER TO BINAGHI OF JANUARY 14. (BOTH COMMUNICATIONS CONTAINED IN COUNCIL WORKING PAPER 6122, ALONG WITH COUNCIL PRESIDENT'S DETERMINATION THAT TWO SC LETTERS MAY ONLY BE CIRCULATED AS ATTACHMENT TO PAPER TO BE PRESENTED BY ISRAEL.) DEPARTMENT BELIEVES ISRAELI LETTERS REFERRED TO PROBABLY ARE THOSE OF JANUARY 16 AND 20 (A/10037, S/11600 AND 11602).

2. IF WE HAVE IDENTIFIED ISRAELI LETTERS TO UNSC CORRECTLY, THESE ARE MUCH TOO HIGHLY INFLAMMABLE DOCUMENTS TO LAY BEFORE ICAO COUNCIL IF OBJECTIVE IS TO ENGENDER COUNCIL DECISION TO ACCELERATE WORK ON IMPROVING ICAO INTERNATIONAL PREVENTIVE MEASURES. JANUARY 20 LETTER

SPEAKS OF "ARAB MURDER AGENTS", PLACES RESPONSIBILITY FOR ORLY ATTACK ON PLO, AND STATES SUCH SAVAGE CRIMINAL ACTS COMMITTED IN NAME OF "SO CALLED 'PALESTINIAN STRUGGLE', TO WHICH THE AUTOMATIC MAJORITY OF GENERAL ASSEMBLY, IN AN ACT OF INFAMY, LENT ITS SUPPORT". JANUARY 16 LETTER IS IN SIMILAR VIGN, OBSERVES "IT IS OF PARTICULAR IRONY THAT, ON 15 OCTOBER 1974, THE PLO WAS ACCORDED OBSERVER STATUS BY THE INTERNATIONAL CIVIL AVIATION ORGANIZATION", AND SAYS 29TH UNGA RESOLUTIONS HAVE GIVEN "CONSIDERABLE AND EXPLICIT ENCOURAGEMENT TO THE CAMPAIGN OF MURDER WHICH IS BEING CARRIED ON BY THE PLO AGAINST INNOCENT ISRAEL AND NON-ISRAELI CIVILIANS." LETTER STATES IT IS "AN INTERNATIONAL OBLIGATION OF ALL RESPONSIBLE AND PEACE-LOVING GOVERNMENTS TO MAKE EVERY EFFORT TO ERADICATE THE PLO AND TO TERMINATE ITS OUTRAGEOUS CRIMES AGAINST HUMANITY".

3. DEPARTMENT SERIOUSLY CONCERNED THAT SUCH POLITICALLY CHARGED DOCUMENTATION BEFORE ICAO IN UPCOMING DISCUSSION OF IMPROVEMENTS TO PREVENTION OF UNLAWFUL INTERFERENCE WITH CIVIL AVIATION WILL DISRUPT COUNCIL FROM INITIATING ACTION BOTH ISRAEL AND U.S. SEEK, AND THEREBY UNDERCUT OPPORTUNITY ORGANIZATION TO DEAL EFFECTIVELY WITH THE PROBLEM. TABLING OF ISRAELI LETTERS SEEMS TO US CONTRARY TO ASSURANCES WE RECEIVED ABOUT WAY ISRAEL PLANS TO PURSUE ITS INITIATIVE IN ICAO (STATE 18032 AND REF B), AND TO BE EXTRANEOUS TO OBJECTIVE GIVEN IN YAACOBI LETTER TO CONFIDENTIAL

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BINAGHI URGING ICAO TO UNDERTAKE IMMEDIATE REVIEW AND STUDY OF ORLY INCIDENTS "IN ORDER TO DRAW THE NECESSARY CONCLUSIONS AS FAR AS AVIATION SECURITY IS CONCERNED".

4. FOR TEL AVIV: SINCE FOREGOING INSTRUCTION PREPARED DEPARTMENT HAS LEARNED FROM U.S. REPRESENTATIVE MONTREAL THAT COUNCIL PRESIDENT BINAGHI MAY HAVE PERSUADED ISRAELI CONGEN NOT RPT NOT TO HAVE LETTERS CIRCULATED, AND LETTERS

ARE NOT ATTACHED TO FURTHER ISRAELI NOTE CIRCULATED TO
COUNCIL MEMBERS FEBRUARY 3. NEVERTHELESS, REQUEST EMBASSY
APPROACH GOI AUTHORITIES TO CONFIRM THAT IT NOT INTENTION
GOI TO CIRCULATE LETTERS IN ICAO FORUM AND URGE IT REFRAIN
FROM RAISING LETTERS OR SIMILAR POLITICAL SENSITIVE
LANGUAGE IN UPCOMING TECHNICAL TREATMENT OF ISRAELI AND
OTHER PROPOSALS. KISSINGER

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Message Attributes

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